



**What the Future of Solid  
Waste Management May Hold**



Presented at the  
**Maryland Recycling Network & SWANA Mid-Atlantic Chapter**  
7<sup>th</sup> Joint Conference  
by  
**Harvey W. Gershman, President**  
**Gershman, Brickner & Bratton, Inc.**

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June 17, 2011




**Outline**

- Introduction
- Solid Waste Management
  - Looking back
  - Today
  - In Maryland
- Solid Waste Management Tomorrow
- Summary


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# INTRODUCTION



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## GBB Overview




- Headquartered in Fairfax, VA
- Established in 1980 as an objective adviser to governments, institutions, and businesses
- 30 years implementing innovative solutions for waste and recycling industry
- Dedicated exclusively to solid waste management; more focused than broad-based firms
- “Change Agents” to produce better services and facilities

Celebrating our 30<sup>th</sup> Anniversary




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## Overview of GBB Assignments

- 200+ solid waste management plans and feasibility studies
- 100+ recycling plans, technical assistance, and/or local waste collection assignments
- 20+ recyclable materials processing facility vendor procurements; 10+ waste-to-energy vendor procurements
- 15+ waste composition analyses
- 25+ composting studies, plans, and/or procurements
- 100+ C&D waste related studies, plans and/or equipment/system evaluations
- 1,000+ material markets surveyed
- 30+ landfill and transfer station cost evaluation and siting studies, operations reviews, operator training, and procurements
- Collection routing and procurements for cities of all sizes
- Landfill lease, operations, and landfill gas recovery procurements



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## GBB Clients in Maryland


- Annapolis
- Anne Arundel County
- Attorney General's Office
- Baltimore
- Baltimore County
- Calvert County
- Calvert Trash Service, Inc.
- Caroline County
- Charles County
- Clean Rock Industries
- Columbia County
- CSI Norfolk
- Easton Utilities Commission
- F&E Stokers
- Fort Meade
- Frederick County
- Gaithersburg
- Gattlinburg
- Geosyntec
- Harford County
- Howard County
- Johns Hopkins Medical Center
- Legg Mason Wood Walker, Inc.
- Leimbach Development
- Waste News
- Marriott Corporation



- Maryland Department of the Environment
- Maryland Environmental Service/Lower Shore
- Maryland Environmental Service/Prince George's County
- Maryland Reclamation LLC
- Maryland Recyclers Coalition
- Maryland Recycling Conference
- McCormick and Company
- McGuire, Woods, Battle & Booth
- Mitchell Petersen
- Montgomery County
- Northeast Maryland Waste Disposal Authority (NMWDA)
- Ocean City
- Office Paper Systems, Inc.
- OREG Site Work Services, LLC
- Prince George's County
- Queen Anne's County
- Recycling Inc.
- Reese & Carney, LLP
- Rogers Golden Halprin / NMWDA
- Somerset County
- St. Mary's County
- Stark & Keenan/Town of Bel Air
- State of Maryland
- SWANA
- SWANA (as GRCSA)
- Talbot County
- The Recycling Center
- Town of Easton
- URS/Maryland Environmental Service
- US Postal Service-Baltimore Division
- University of Maryland
- Washington County
- Wicomico County





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## GBB Maryland Project Descriptions


<ul style="list-style-type: none"> <li>Action Plan</li> <li>Alternatives Development</li> <li>Analysis of Market Potential &amp; Strategy/Physical Operations/Financial Feasibility of Expansion</li> <li>Annual Review</li> <li>Appeal Landfill Closure &amp; Post-closure Care Cost Estimate</li> <li>Assist Planning Recycling</li> <li>Bale Fill Feasibility Analysis</li> <li>Blue Bag Collection Systems Analysis</li> <li>Budget Review</li> <li>Business Planning/Sludge Processing</li> <li>C&amp;D Primer</li> <li>C&amp;D Project Planning</li> <li>C&amp;D Waste Workshop</li> <li>Collection Analysis and Assistance</li> <li>Collection Efficiencies Study</li> <li>Collection Manual</li> <li>Commercial Recycling Programs</li> <li>Commercial Waste/Recycle Plan &amp; Implementation/HH Hazardous Waste Assessment/Contaminated Soil Mgmt</li> <li>Compost Assistance</li> <li>Compost Facility Case Studies</li> <li>Cost of Service Evaluation and Guidance in Establishing Fees</li> <li>Cost Workshop</li> <li>Develop RFP for Transfer Station</li> <li>Develop WTE Ash Supply &amp; Business Expansion</li> <li>Development of Training Course "Economics, Costs &amp; Full Cost Accounting Methods for IMSWMS"</li> <li>Drop-off Collection Study</li> <li>Energy Park for Renewable Energy</li> <li>Enterprise Fund Case Study</li> <li>Expanding Recycling Programs</li> <li>Expert Witness</li> <li>Feasibility Evaluation of a Small-scale WTE Project</li> <li>Feasibility Report for Limited Obligation SW Facility Recycling Rev. Bonds</li> <li>Feasibility Study for Transfer Station</li> <li>Four-county Study</li> <li>Four-season Waste Sampling</li> <li>Funding Assistance</li> <li>Hazardous Waste Facilities Analysis</li> <li>Hydro Geological Investigation and Permitting of Landfill</li> <li>Landfill Bid Document Preparation</li> <li>Landfill Construction / Operation Cost Analysis</li> <li>Landfill Design, Permitting, Procurement Assistance, and Municipal Solid Waste User Fee and Tip Fee Analysis</li> <li>Landfill Operator Training Course</li> <li>Landfill Privatization Assistance</li> <li>Landfill Redesign</li> </ul>	<ul style="list-style-type: none"> <li>Landfill RFP</li> <li>Landfill Subsurface Investigation, Environmental Review, and Feasibility and Cost Analysis</li> <li>Local Impact Study</li> <li>Logo Design and Public Outreach Assistance</li> <li>Marketing &amp; Public Relations</li> <li>Materials Recovery Facility Study</li> <li>Media Planning and Budget Assistance</li> <li>MRF Development &amp; Operation</li> <li>Multi-family Recycling Public Ed Program</li> <li>Office Recycling</li> <li>Paying Course</li> <li>Pilot Program</li> <li>Planning Waste Reduction</li> <li>Project Feasibility</li> <li>Public Hearing Attendance on Solid Waste Disposal Alternatives</li> <li>Publication Education</li> <li>Rail Costs</li> <li>Recyclable Materials Market Study</li> <li>Recycling Drop-off Collection Analysis</li> <li>Recycling Logo and Brochure Design</li> <li>Recycling Market Development Programs</li> <li>Recycling Planning and Implementation</li> <li>Regional Waste Reduction Education Plan</li> <li>Research Costs/Arrange Routes-Pharmaceutical &amp; Special Wastes</li> <li>Review Curbside Collection System</li> <li>Review Host Community Fees for Existing WTE Facilities</li> <li>Routing</li> <li>Rubble Disposal Pricing &amp; Quantity Review</li> <li>Seasonal Waste Characterization Studies</li> <li>Site Assessment</li> <li>Site Plan/Traffic Study</li> <li>Solid Waste Disposal Study</li> <li>Solid Waste Management Study / Business Solution Plan for Solid Waste Program</li> <li>Solid Waste Mgmt Plan Update</li> <li>Solid Waste Transportation and Transfer Station Analysis</li> <li>Strategic Planning</li> <li>SWMP Update &amp; Implementation</li> <li>Transfer Station / Transfer Haul Study</li> <li>Transfer Station/Disposal Services Procurement</li> <li>Waste Reduction Assistance</li> <li>Waste Sort Analysis</li> <li>Waste-to-energy Facility Planning</li> <li>Waste-to-energy Study</li> <li>Yard Waste Recycling</li> </ul>
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## GBB's Connection to MRN

- Tim Bratton served as founding board member of Maryland Recyclers Coalition in 1989
- GBB put on MRC's first annual conference
- Harvey Gershman served as MRC co-president in 1994-95







**Maryland Recycling Conference  
(Started by GBB in 1989)**

**20 years ago this past month was the 3<sup>rd</sup> Annual MRC...**





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## Harvey Gershman

- GBB Founder and President
- Almost 40 years solid waste management experience as advisor to local governments and solid waste agencies
- Instrumental in important financial and political turnarounds that produced success stories for:
  - Northeast Maryland Waste Disposal Authority for Baltimore and Harford County, MD
  - Town of Babylon, NY
  - Alexandria/Arlington (VA) Waste Disposal Trust Fund
  - Metro Nashville, TN
  - City of Ft. Worth, TX
  - Baton Rouge, LA
- Current Federal Court receiver for solid waste system of Guam  
([www.guamsolidwastereceiver.org](http://www.guamsolidwastereceiver.org))





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## SOLID WASTE MANAGEMENT LOOKING BACK



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## Solid Waste Management Before Earth Day 1970


- Backyard burn barrels
- Garbage collected for pig farmers
- Open dumps; set on fire to conserve space
- Town/City/building incinerators ... without air pollution control
- Reusable milk and soda bottles; deposits for soda bottles
- Some newspaper and tin can recycling left over from World War II programs
- Scrap yards and paper recyclers generally for industrial and manufacturing materials



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## Earth Day Origin – April 22, 1970

- Solid waste hierarchy
  - Reduce
  - Reuse
  - Recycle
  - Recover
- *How did this affect me?*
  - *In 1970, a Senior Mechanical Engineering student*
  - *“Reclamation for a Town of 20,000” design team project*






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## ‘70s into the ‘80s


- Early projects publicly owned
- A/E designed and constructed
- Publicly operated
- If energy recovery, steam the primary product
- First public – private partnership, catalyzed by industry
  - Waste Management, Inc. and City of New Orleans
- RCRA passes – 1976
- Federal and private funding to demonstrate materials recovery and pyrolysis technology




Nashville Thermal, 1974




Recovery 1, New Orleans, 1978




Monsanto Baltimore, 1980




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## '80s into the '90s



Mobro 1987




BRESCO (Baltimore), 1986



Montgomery County, MD , 1992

- Reaction to energy and garbage crises, shifted focus on electricity producing waste-to-energy facilities
- Tax laws for accelerated depreciation, energy tax credits and tax-exempt financing fueled many public-private partnerships for WTE Facilities
- The desire to recycle and fear of air pollution, created impetus for stopping more WTE and created impetus for more recycling
- Many states pass recycling laws



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## '90s into 2000



Covanta Alexandria/Arlington  
WTE Facility, 2000



Ontario, CA



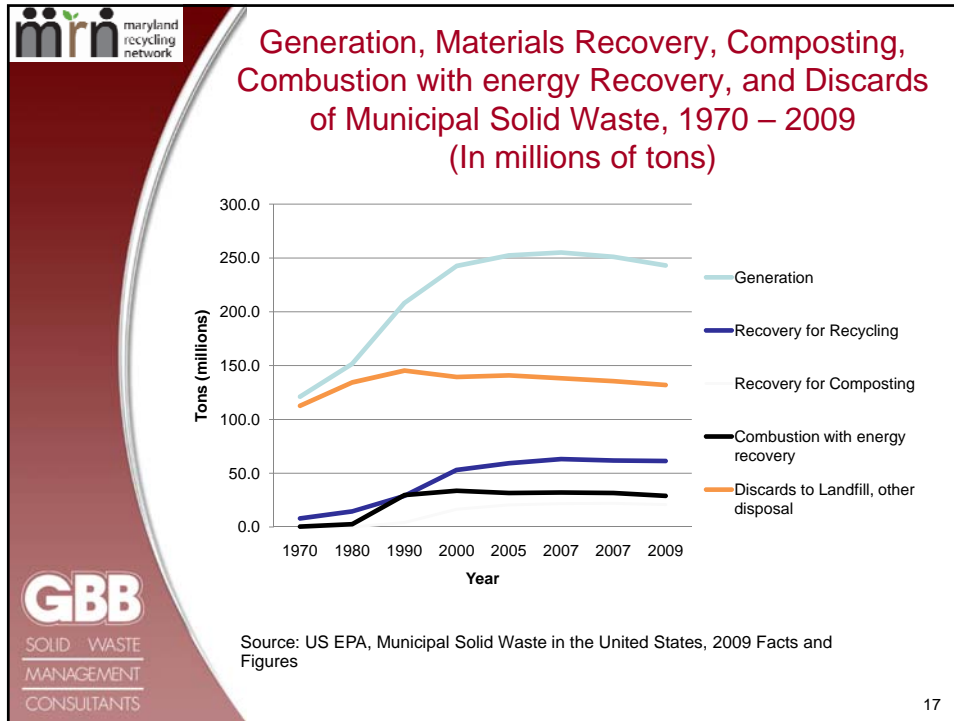
- WTE Facilities stop being implemented
- Carbone decision creates opportunity for remote 'mega' landfills offering very low tipping fees
- Clean Air Act Amendment causes many WTE to close (especially smaller ones) while others are successfully retrofitted to meet more stringent air pollution limits
- Collection and processing efficiencies needed to support sustainable recycling – carts and 'single stream'
- Recycling growth plateaus
- Industry demand for recyclables grows and value increases
- Oneida-Herkimer decision gives flow control for publicly owned facilities




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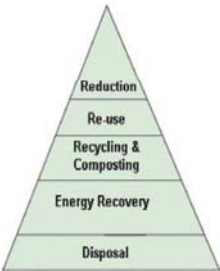
## EPA's Waste Management Policy Changes in 2005


Previous:

- Source reduction
- Recycling
- Landfilling and incineration


Current:

- Source reduction
- Recycling (**35% goal established**)
- **Incineration/thermal processing with energy recovery (defined as renewable)**
- Landfilling and incineration (without energy recovery)

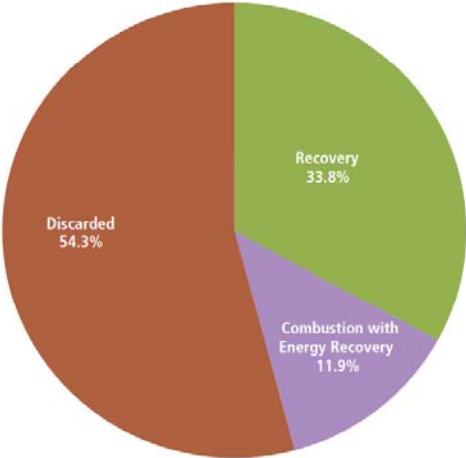


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## MSW Disposal in America




Category	Percentage
Discarded	54.3%
Recovery	33.8%
Combustion with Energy Recovery	11.9%


Source: USEPA 2009

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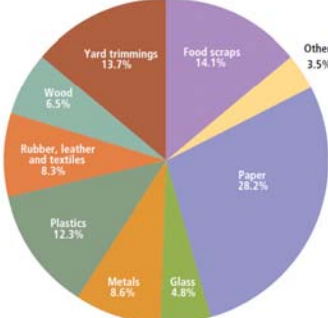
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## Waste Facts




- Each person in U.S. today generates 1,584 lbs. per year
  - Decreased from 1,643 lbs per person per year in 2008
- What is in our waste?
  - Recyclables
    - Feasible now to recycle up to 50-70%
  - Energy content of remainder: 5,500 BTUs per pound
    - Coal at 9,000 BTUs per pound




Total: 243 Million Tons (Before Recycling)

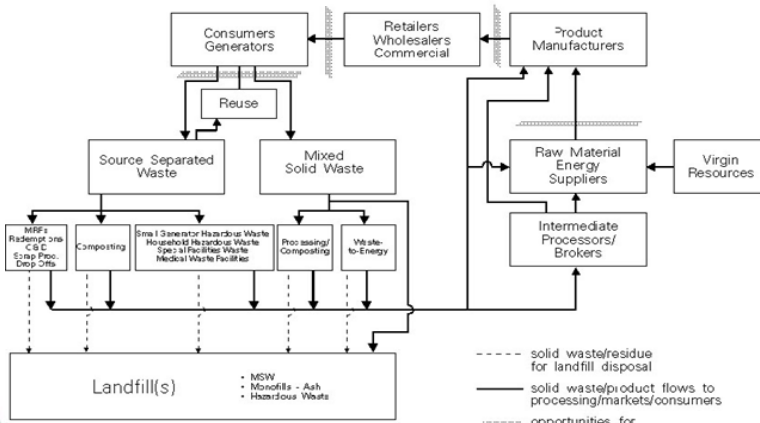
Source: US EPA, 2009 data

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## The Integrated Solid Waste Management System

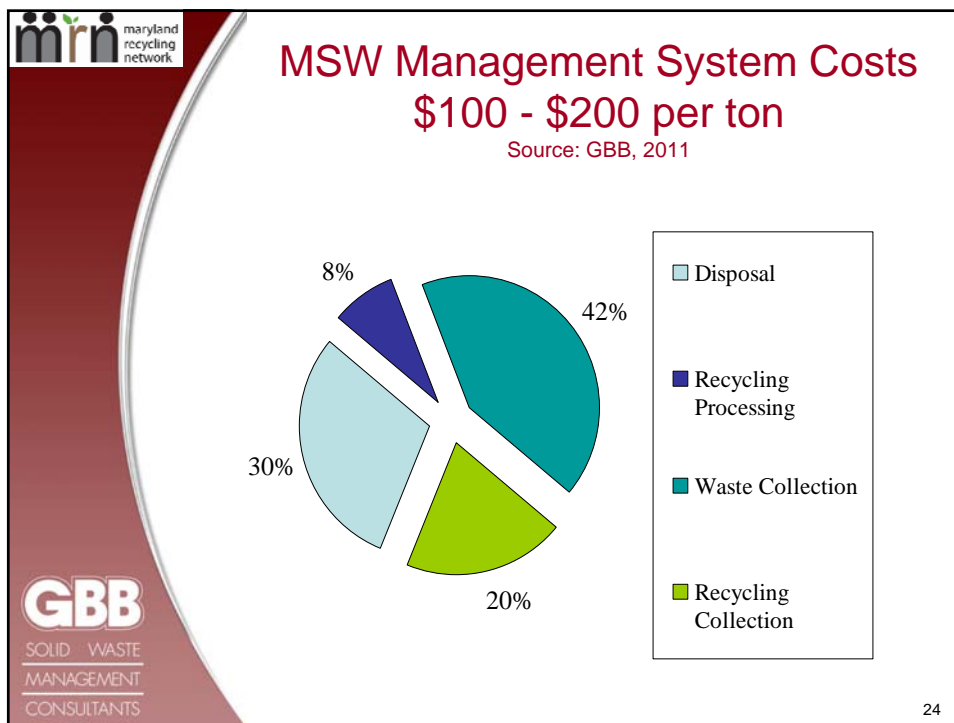
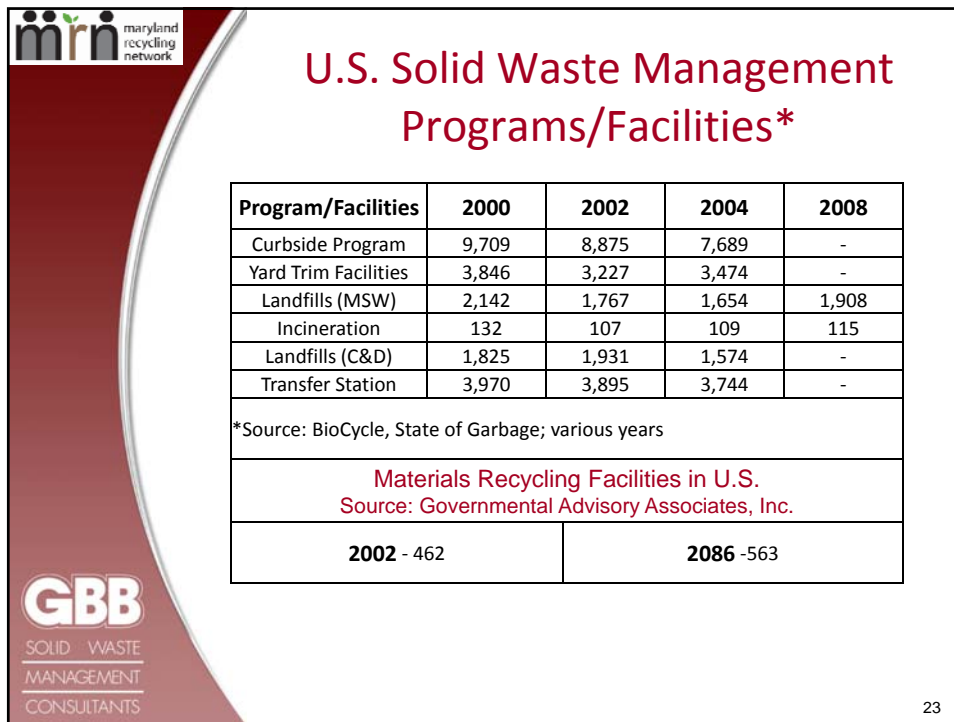





--- solid waste/residue for landfill disposal  
 — solid waste/product flows to processing/markets/consumers  
 ~~~~~ opportunities for source reduction

**Note:** Biomass handling, treatment, reuse and disposal can be incorporated into this system as a separate waste stream

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### Value\* of Recyclables in One Ton of Waste Sorted and Sold to Markets


| Year | \$ per Ton Equivalent |
|------|-----------------------|
| 1994 | \$40.00               |
| 1995 | \$104.00              |
| 1998 | \$48.00               |
| 2005 | \$85.00               |
| 2008 | \$150.00              |
| 2009 | \$60.00               |
| 2010 | \$145.00              |

\*Does not include any redemption values some states rebate to processors.

Source: GBB internal data base.



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### 86 U.S. WTE Plants - \$14 Billion in Assets Generating approx. 2,700 MWs


| Technology                    | Operating Plants | Daily Design Capacity (TPD) | Annual Capacity <sup>(1)</sup> (Million Tons) |
|-------------------------------|------------------|-----------------------------|-----------------------------------------------|
| Mass Burn                     | 64               | 71,354                      | 22.1                                          |
| Modular                       | 7                | 1,342                       | 0.4                                           |
| RDF - Processing & Combustion | 13               | 16,928                      | 5.3                                           |
| RDF - Coal Combustion         | 2                | 4,592                       | 1.4                                           |
| <b>Total U.S. Plants</b>      | <b>86</b>        | <b>94,216</b>               | <b>29.2</b>                                   |

(1) Annual Capacity equals daily tons per day (TPD) of design capacity multiplied by 365 (days/year) multiplied by 85 percent. Eighty-five percent of the design capacity is a typical system guarantee of annual facility throughput.

Source: IWSA (now Energy Recovery Council), 2010 Directory




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### Air Emissions of Contenders for WTERT Award in 2006

| Emission                           | WTE-A (mg/Nm <sup>3</sup> ) | WTE-B (mg/Nm <sup>3</sup> ) | WTE-C (mg/Nm <sup>3</sup> ) | Average of 10 Finalists (mg/Nm <sup>3</sup> ) | EU Standard (mg/Nm <sup>3</sup> ) | US EPA Standard (mg/Nm <sup>3</sup> ) |
|------------------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------------------------|-----------------------------------|---------------------------------------|
| Particulate matter (PM)            | 0.4                         | 1.8                         | 1                           | 3.1                                           | 10                                | 11                                    |
| Sulphur Dioxide (SO <sub>2</sub> ) | 6.5                         | 7.5                         | 3                           | 2.96                                          | 50                                | 63                                    |
| Nitrogen oxides (NO <sub>x</sub> ) | 80                          | 11                          | 58                          | 112                                           | 200                               | 264                                   |
| Hydrogen chloride (HCl)            | 3.5                         | 0.5                         | 0.7                         | 8.5                                           | 10                                | 29                                    |
| Carbon Monoxide (CO)               | 15                          | 7                           | 15                          | 24                                            | 50                                | 45                                    |
| Mercury (Hg)                       | 0.002                       | 0.005                       | 0.002                       | 0.01                                          | 0.05                              | 0.06                                  |
| Total Organic carbon (TOC)         | 0.5                         | NA                          | 0.9                         | 1.02                                          | 10                                | n/a                                   |
| Dioxins (TEQ), ng/m <sup>3</sup>   | 0.002                       | 0.002                       | 0.015                       | 0.02                                          | 0.10                              | 0.14                                  |

Source: Themelis, N.J. Thermal Treatment Review. Waste Management World, July-August 2007.




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### EPA Warm Model Comparison Between Recycling Rates with Composting or Waste to Energy

| Baseline Description | Alternative                               | Total GHG Emissions (MTCO <sub>2</sub> E/day) from: |                                           |                                      |                                 |
|----------------------|-------------------------------------------|-----------------------------------------------------|-------------------------------------------|--------------------------------------|---------------------------------|
|                      |                                           | Baseline MSW Generation and Management              | Alternative MSW Generation and Management | GHG Emission or Reduction Difference | Barrels of Oil Saved (bbls/day) |
| Waste landfilled     | 20% Recycling                             | 110                                                 | (310)*                                    | (420)                                | 523                             |
| Waste landfilled     | 50% Recycling                             | 110                                                 | (543)                                     | (653)                                | 907                             |
| Waste landfilled     | 50% Recycling and Rest to Composting      | 110                                                 | (597)                                     | (707)                                | 904                             |
| Waste landfilled     | 50% Recycling and Rest to Waste To Energy | 110                                                 | (661)                                     | (771)                                | 1,047                           |

\*Note: numbers in parenthesis are negative showing reductions in CO<sub>2</sub> emissions.



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## *The Zero Waste Movement...Real or Religion?*

- Waiting for unrealistic recycling levels sends waste to landfills

*How much waste are we for?  
...as little as possible!*

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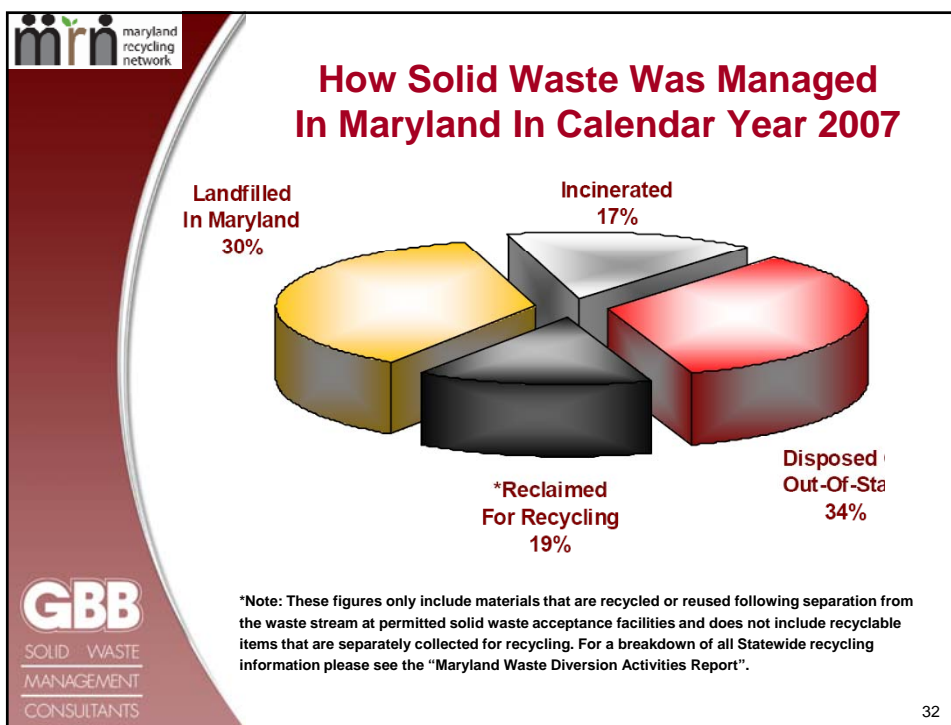
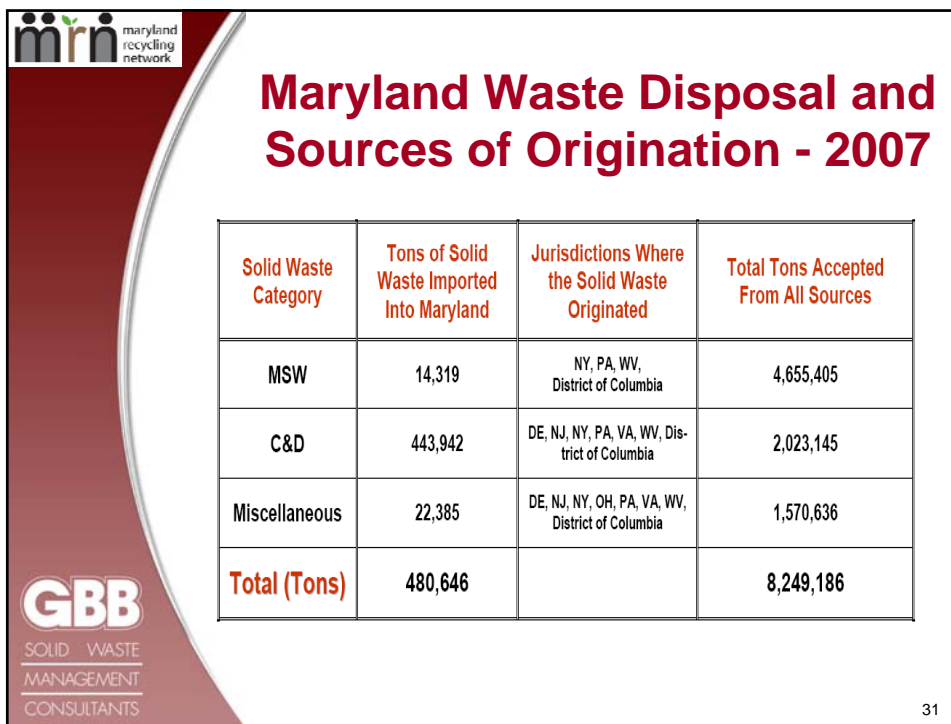
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# **SOLID WASTE MANAGEMENT IN MARYLAND**

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### Solid Waste Management Method in Maryland - 2007

| Solid Waste Management Method | Tons             |
|-------------------------------|------------------|
| Transported Out-of-State      | 2,844,102        |
| Landfilling                   | 2,503,610        |
| Recycled / Re-used            | 1,532,286        |
| Incineration                  | 1,369,188        |
| <b>TOTAL</b>                  | <b>8,249,186</b> |




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### 2009 MRA Totals by County

| County           | Total MRA (tons)*   | MRA Recyclables (tons) | Non-MRA Recyclables (tons) | Non-MRA Waste (tons) | Total Waste (tons)** |
|------------------|---------------------|------------------------|----------------------------|----------------------|----------------------|
| Allegany         | 86,485.74           | 25,953.74              | 131,309.05                 | 14,415.00            | 232,209.79           |
| Anne Arundel     | 617,678.83          | 243,366.79             | 301,513.86                 | 172,590.71           | 1,091,783.40         |
| Baltimore City   | 756,559.48          | 251,764.26             | 382,309.40                 | 149,073.04           | 1,287,941.92         |
| Baltimore County | 1,021,889.93        | 386,089.50             | 2,032,835.34               | 484,409.27           | 3,539,134.54         |
| Calvert          | 63,864.39           | 16,554.39              | 35,414.76                  | 30,930.66            | 130,209.81           |
| Carroll          | 171,969.59          | 65,426.98              | 194,663.99                 | 13,353.05            | 379,986.63           |
| Cecil            | 159,763.23          | 73,829.74              | 25,847.83                  | 17,955.84            | 203,566.90           |
| Charles          | 101,462.81          | 51,537.41              | 154,548.85                 | 35,541.59            | 291,553.25           |
| Dorchester       | 43,702.60           | 9,347.60               | 10,143.25                  | 17,456.18            | 71,302.03            |
| Frederick        | 244,384.41          | 101,734.65             | 64,560.43                  | 57,019.03            | 365,963.87           |
| Garrett          | 41,893.48           | 19,984.48              | 5,572.72                   | 7,344.00             | 54,810.20            |
| Harford          | 299,201.80          | 176,623.57             | 16,348.00                  | 41,553.69            | 357,103.49           |
| Howard           | 458,409.50          | 195,803.85             | 7,673.40                   | 93,451.35            | 559,534.25           |
| Mid-Shore1       | 236,401.61          | 126,013.55             | 179,177.14                 | 28,495.48            | 444,074.23           |
| Montgomery       | 1,031,256.26        | 433,507.14             | 90,820.47                  | 234,522.99           | 1,356,599.72         |
| Prince George's  | 738,930.20          | 277,582.18             | 298,695.78                 | 202,001.82           | 1,239,627.80         |
| Somerset         | 20,620.30           | 3,094.70               | 8,725.10                   | 6,790.00             | 36,135.40            |
| St. Mary's       | 77,078.42           | 19,482.85              | 15,006.39                  | 19,483.67            | 111,568.48           |
| Washington       | 125,642.59          | 37,292.59              | 28,048.60                  | 37,616.95            | 191,308.14           |
| Wicomico         | 117,627.97          | 21,843.97              | 3,456.89                   | 3,415.54             | 124,500.40           |
| Worcester        | 98,621.48           | 31,481.48              | 39,236.63                  | 29,360.76            | 167,218.87           |
| Roads data       | 0.00                | -                      | 185,885.00                 | -                    | 185,885.00           |
| <b>TOTAL*</b>    | <b>6,513,444.62</b> | <b>2,568,315.42</b>    | <b>4,211,792.88</b>        | <b>1,696,780.62</b>  | <b>12,422,018.12</b> |

\* Total MRA = MRA Recyclables + MRA Waste - MSW Ash Recycled  
 \*\* Total Waste (tons) = Total MRA (tons) + Non-MRA Recyclables (tons) + Non-MRA Waste (tons)  
 Source: MDE Solid Waste Program



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## Solid Waste Facilities in Maryland






## MRFs in Maryland




1. BFI Baltimore Processing Center, Baltimore, MD
2. Weyerhaeuser Recycling Services, Baltimore, MD
3. Prince George's County Recycling (Recycle America Alliance), Capital Heights, MD
4. Baltimore County Resource Recovery Facility, Cockeysville, MD
5. Montgomery County Recycling Center, Deerwood, MD
6. Recycle America Alliance-Dry Commercial Waste, Elkridge, MD
7. Recycle America-Single Stream Facility, Elkridge, MD
8. Office Paper Systems, Inc. Fiber MRF, Gaithersburg, MD
9. Carroll County-Northern Landfill Processing Facility, Westminster, MD





## MRFs – U.S. vs. Maryland


|                | U.S.    | MD    |
|----------------|---------|-------|
| Number         | 651     | 9     |
| Avg. TPD       | 152     | 363   |
| Total TPD      | 80,789  | 3,271 |
| Public/Private | 112/451 | 3/6   |
| Single/Dual    | 160/354 | 6/3   |



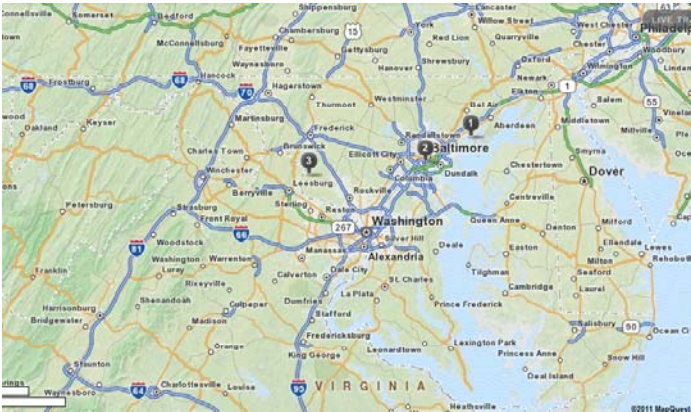
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Source: GAA MRF Yearbook, 2010.


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## Waste-to-Energy Facilities in Maryland



1. Harford Waste-to-Energy Facility, Joppa, MD
2. Baltimore Refuse Energy Systems Company (BRESKO), Baltimore, MD
3. Montgomery County Resource Recovery Facility, Dickerson, MD



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## NMWDA Montgomery County Resource Recovery Facility




- Part of integrated system
- 44% recycling rate
  - Mandatory residential, multi-family and commercial recycling
- Received SWANA Gold Excellence Awards for WTE in 2005 and 2010

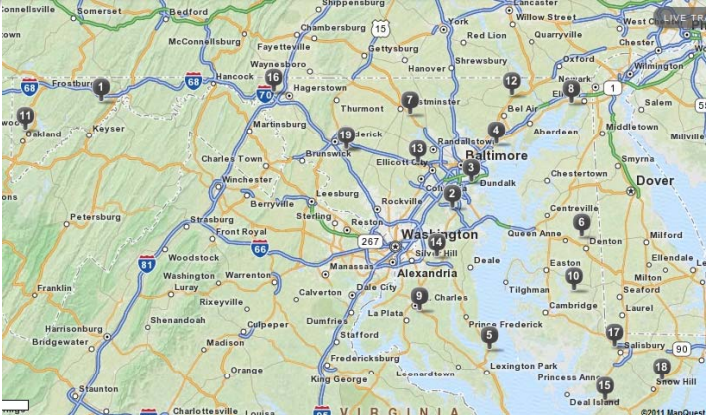


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## Landfills in Maryland



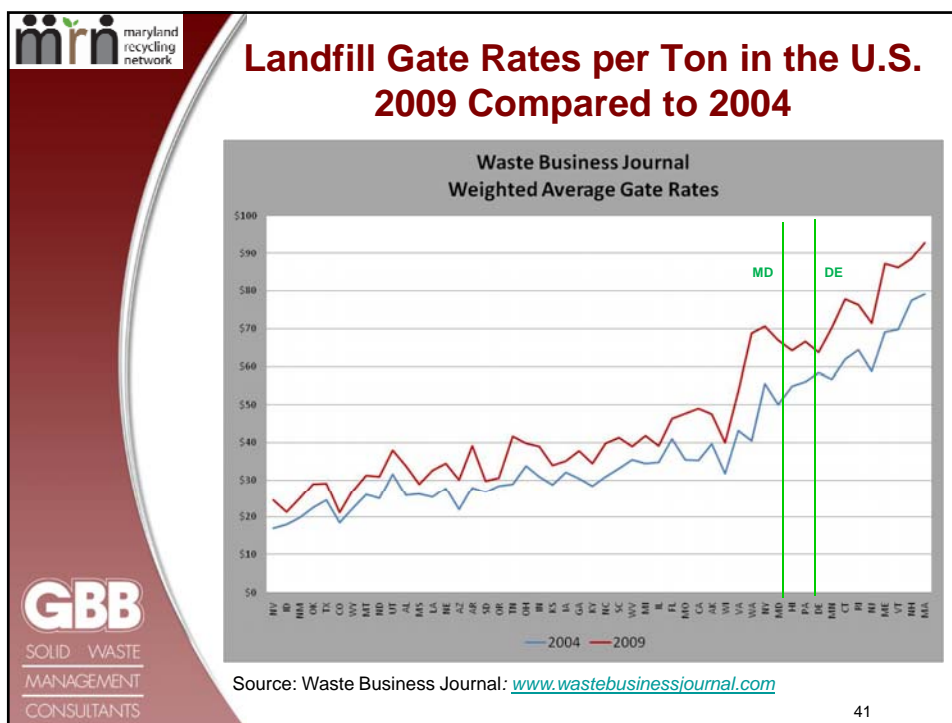
1. Mountainview Municipal LF, Frostburg, MD
2. Millersville Municipal Landfill, Severn, MD
3. Quarantine Road Municipal LF, Baltimore, MD
4. Eastern Municipal Landfill, White Marsh, MD
5. Appeal Municipal Landfill, Lusby, MD
6. Midshore II Regional Municipal LF, Ridgely, MD
7. Northern Municipal LF, Westminster, MD
8. Cecil Co. Central Municipal LF, Elkton, MD
9. Charles Co. Municipal LF No. 2, Waldorf, MD
10. Beulah Municipal LF, Hurlock, MD

11. Garrett Co. SWD&RF, Oakland, MD
12. Harford Waste Disposal Ctr., MD
13. Alpha Ridge Municipal Landfill, Marriottsville, MD
14. Brown Station Road Municipal LF, Upper Marlboro, MD
15. Fairmount Rd. Municipal Landfill, Westover, MD
16. Forty West Municipal Landfill, Hagerstown MD
17. Newland Park Municipal Landfill, Salisbury, MD
18. Central Municipal Landfill, Newark, MD
19. Fort Detrick Site B Municipal Landfill – VE, Frederick, MD



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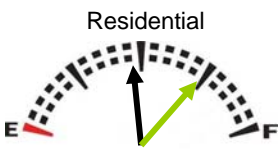


## Challenge: Move the Recycling Needle to 50% - 60%

**Objectives:**

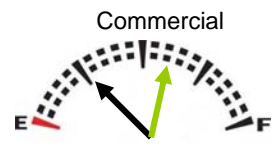
- Increase recycling of all curbside commodities
  - Currently,
    - Plastics 25-27%
    - Glass 34.5%
    - Aluminum cans 54.7%
    - Steel cans 63%
    - Paper 63.4%
- Create jobs and expanded recycling infrastructure

Residential




Current national recycling rate


Commercial



Potential national recycling rate




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## Moving the Needle


What's needed to increase residential and commercial recycling (incl. multifamily and C&D):

- Change federal policies
  - Add to current energy and environment bills: disposal taxes, investment tax credits for recycling infrastructure
  - Add EPA seminars, technical assistance and grants (as in the 1970s)
- Provide support for local governments
  - Help to enact mandatory recycling ordinances, landfill bans
  - Provide technical assistance
  - Provide money for planning, education, carts, contractor procurement






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## Moving the Needle (con'td)

- Provide incentives for industry
  - Institute tax credits and incentives to purchase equipment, provide services to meet additional demand
  - Provide incentives to keep recycled commodities in the U.S., which creates jobs (i.e., reduce export of recycled materials)
    - In 2010, 628,000 tons of recovered paper exported from Baltimore port (Source: Bill Moore, 6/2/11)



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## Best Practices for Moving the Needle to 50%-60%

- Single stream recycling (residential and commercial) of clean/dry paper, containers, foil, all plastics
- Increase separate collection of organics, especially food waste
- Opportunities to recycle HHW, electronics, and appliances
- Efficient collection routing and services for waste, recyclables, bulky waste
- Enterprise funds, PAYT
- Long-term contracting for waste and recycling collection/disposal
- Development of ordinances, including C&D-related
- Incentive programs

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## Converting Recyclables Can Bring Green Jobs to Maryland

- Convert recyclables into products in Maryland rather than exporting them
- Keeping recyclables in the state = jobs and economic benefits


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## Energy in 1 Ton of MSW

- Has 11 million BTUs with 30% moisture
- Equivalent to:
  - 1 barrel of oil
  - ½ ton of coal
  - 11 DT natural gas
- Can make:
  - 5,500 lbs. of steam
  - 400 to 600 KWHrs of electricity
  - 48 gallons of ethanol



*What if half of the waste landfilled went to WTE?*

...that's 200,000 tons per day of new capacity needed!

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## Locations Advancing "Proven" Technologies in the U.S.

- Mass burn expansions
  - Completed:
    - Hillsborough County, FL - Covanta
    - Lee County, FL - Covanta
    - Olmsted County, MN – Olmsted County
  - Under construction: Honolulu, HI – Covanta
- Locations advancing new facilities with 'proven' technologies:
  - Baltimore, MD – Energy Answers
  - City of Los Angeles, CA – Green Conversion Systems LLC
  - Frederick County, MD (NMWDA) - Wheelabrator
  - Harford County, MD (NMWDA) - Wheelabrator
  - Palm Beach County, FL (SWAPBC) – B&W
  - Puerto Rico – Energy Answers
  - U.S. Virgin Islands – Alpine Energy/EPI















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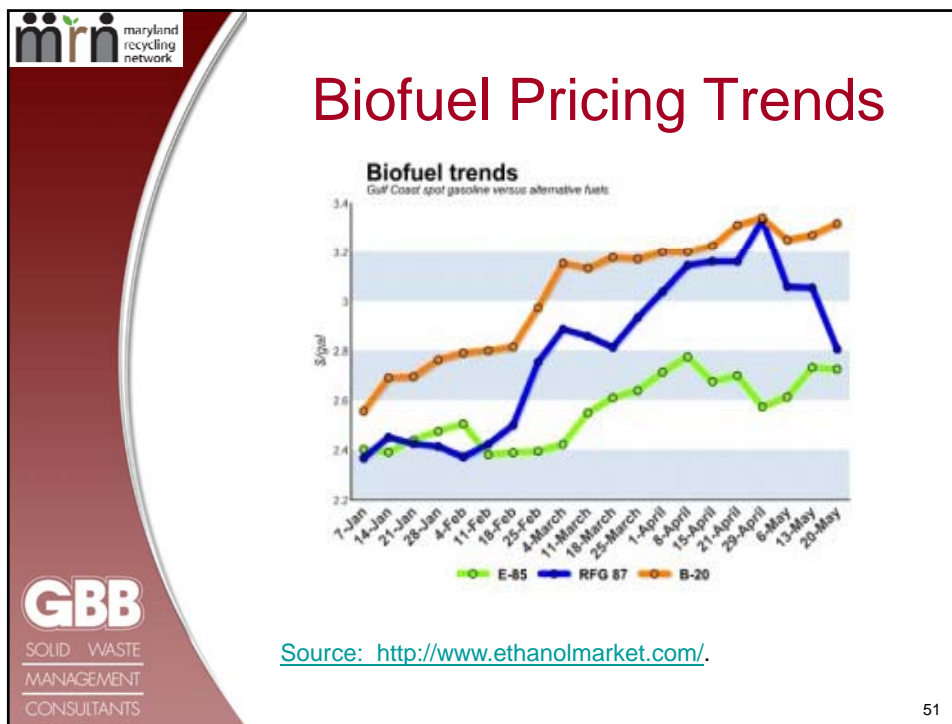
## Now - 2011

- Several WTE expansions/new projects being undertaken (some 5-7)
- Some 563 (and counting) different companies offering proven and alternative conversion technologies
- Some local governments pursuing proven and/or alternative conversion technologies (some 10-15)
- USDOE and USDA loan/grants supporting several alternative conversion technologies (some 4-6)
- U.S. wants to reduce dependence on foreign oil and reduce greenhouse gases and carbon emissions
- U.S. needs more clean and renewable energy
- Additional Federal legislative incentives 'firmly up in the air'



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**Technologies and Risk**

Source: Gershman, Brickner & Bratton, Inc. September 2010

| Alternative            | Risks/Liability                                                                                                 | Risk Summary     |
|------------------------|-----------------------------------------------------------------------------------------------------------------|------------------|
| Mass Burn/WaterWall    | Proven commercial technology                                                                                    | Very Low         |
| Mass Burn/Modular      | Proven commercial technology                                                                                    | Low              |
| RDF/ Dedicated Boiler  | Proven commercial technology                                                                                    | Low              |
| RDF/Fluid Bed          | Proven technology; limited U.S. commercial experience                                                           | Moderate         |
| Pyrolysis              | Previous failures at scale, uncertain commercial potential; no operating experience with large scale operations | High             |
| Gasification           | Limited operating experience at only small scale; subject to scale-up issues                                    | High             |
| Anaerobic Digestion    | Limited operating experience at small scale; subject to scale-up issues                                         | High             |
| Mixed-Waste Composting | Previous large failures; No large-scale commercially viable plants in operation; subject to scale-up issues     | Moderate to high |
| Chemical Decomposition | Technology under development; not a commercial option at this time                                              | High             |

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## WTE in Maryland

- Note: 2.5 million tons Maryland waste sent to landfills in 2009
- Continued implementation of new WTE capacity
  - GHG and energy benefits
- Develop markets for WTE ash
  - ICC to use 2.6 million tons of aggregate when completed

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## STATEMENT FROM GOVERNOR MARTIN O'MALLEY ON HIS DECISION TO SIGN SENATE BILL 690

**ANNAPOLIS, MD (May 17, 2011)** – Governor Martin O'Malley issued this statement today regarding Senate Bill 690 - Renewable Energy Portfolio - Waste-to-Energy and Refuse-Derived Fuel:


*“After careful deliberation, I have decided to sign Senate Bill 690. Our State has an aggressive goal of generating 20% of our energy from Tier I renewable sources by 2022 and we intend to achieve that goal through as much in-state energy generation as possible. This will require a diverse fuel mix including onshore and offshore wind, solar, biomass including poultry litter, and now waste-to-energy if we are to realize our 20% goal. ...”*

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## Maryland Counties Landfilling Significant Tonnages

- Anne Arundel
- Baltimore
- Carroll
- Cecil
- Frederick
- Howard
- Prince George's
- Washington


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## WTE – What's Coming in Maryland?

- Frederick/Carroll Counties WTE Facility
  - 1,500 TPD
  - MSW from Frederick and Carroll Counties and biosolids from Frederick
  - Through NMWDA; Wheelabrator selected
  - Part of an integrated system with high diversion




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## Energy Answers – Baltimore, MD




- Developing the Fairfield Renewable Energy Power Plant on 90-acre “brownfield” site on the Fairfield Peninsula in Baltimore, MD
- 4,000 tons per day of Processed Refuse Fuel
- RDF preparation offsite; locations under development
- Received all major permits and approvals for dedicated boiler and recycling operations
- Outputs:
  - 160 MW combined heat and power plant;
  - 350 tons/day of recovered, recyclable metals; and
  - 800 TPD construction-ready aggregate and other building materials
- Schedule
  - Construction expected to begin spring 2011
  - Power production expected to begin spring 2013
  - Commercial operation late 2013

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Source: Energy Answers


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## Renewable Energy at Waste Facilities

- NMWDA solar project at Montgomery County Transfer Station
- Howard County New Cut Road Landfill/Worthington Elementary School Solar Energy Project
- Annapolis Renewable Energy Park at closed landfill




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## SUMMARY



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## Trend for Future

- Continued demand for recyclables; industry wants more paper, aluminum, and plastics
- Set 'real' diversion/recycling goals at 50-60% level with supporting policies and services
- Make collection as efficient as possible while supporting robust recycling
- Set up services to a greater share of revenues




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**Trends for Future (cont'd)**

- Conversion technologies will need 4-6 years to learn if they work and if lower costs than traditional WTE result...so stay tuned
- Low risk assumption by public sector until new technologies proven
- Added economic benefit of placing value on carbon credits and power from waste as 'renewable energy'
  - Possible impetus for more proven technologies that are now too expensive
- Renewable fuel standards from EPA




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**Trend for Future (Cont'd)**

- Consider RDF in existing coal-fired electric utility boilers or cement kilns
- Have landfill disposal capacity secured for long-term access
- 'Environmentalists' and 'Zero Waste' proponents will continue to fight WTE and alternative technologies calling them all "incineration"



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**The Ultimate Goal:**

Fully Integrated and Efficient Waste Management System with Significant Diversion and WTE ...in a 50-50 partnership!

*...for more jobs, better environment, and energy independence!*



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***Thank you!!***

**Harvey W. Gershman**

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